



**Country/Region/Global: Papua New Guinea Country Office**  
**Initiation Plan**

<b>Project Title</b>	Government authorities and women's rights organizations are supported to respond to Gender Based violence during COVID-19
<b>Expected UNDAF/CP Outcome(s):</b>	By 2022, Government and Non – Governmental Institutions demonstrate improved transparency, accountability, delivery of justice and promotion of Peace and Security.
<b>UNDAF Sub – Outcome 4.2:</b>	By 2022, Government Agencies have a result based, transparent and accountable governance system and equitable delivery of services.
<b>Expected CPD Output(s):</b>	Output 1.1: Institutions have strengthened systems and capacities to perform their functions, roles and responsibilities in support of good governance, service delivery, democracy, peace and security.
<b>Initiation Plan Start Date:</b>	01 <sup>st</sup> May 2020
<b>Initiation Plan End Date:</b>	31 <sup>st</sup> October 2020
<b>Implementing Partner:</b>	Government of Papua New Guinea

### Brief Description

The Government of Papua New Guinea enacted a national state of emergency on 23 March 2020 in response to the global COVID-19 pandemic and detection of the first in-country case. This has been extended for another two months. The country's borders have been closed and restrictions have been imposed on the movement of people, operation of formal and informal businesses and the markets with only essential services operating. Education facilities have been closed until April 27 with resumption of classes for Tertiary Institutions followed by Secondary, Primary and Elementary Schools on the 04 May 2020.

Government has begun to implement preparedness measures together with UN agencies to establish triage and isolation facilities, testing regimes, case management protocols and community outreach to limit the spread of the virus. Considering the weak health system with capacity and resource constraints, it is highly unlikely that these measures would provide adequate response in the event of a major outbreak of COVID-19 in Papua New Guinea. With decline in Government revenue as a result of falling commodity prices, the most immediate and hardest hit have been those that address gender-based, family and sexual violence.

International experience shows, that in times of crisis and social dislocation, women and girls are disproportionately exposed to violence. Papua New Guinea is no exception. Life-saving support to survivors of gender-based violence will be further reduced as Government growingly focuses on COVID-19 preparedness. This equation is particularly dire for Papua New Guinea where basic services are already limited. The combination of reduced services, restrictions on business and movement and the threat of an increase in COVID-19 infection rates would see an escalation in the vulnerability, of those that are already, amongst the most marginalized in Papua New Guinea.

The Government partners have requested UNDP to support in strengthening gender-based violence measures. This comes amid increasing recognition of the impacts that any likely COVID-19 outbreak will mean for Papua New Guinea and the crisis it presents for victims and survivors of gender-based violence.

UNDP's intervention to support the Government of PNG in this response is to:

- a. Assist the police to continue gender-based violence prevention and response actions.
- b. Provide operational support to maintain safe houses and safe accommodation for victims of violence and their families.
- c. Drive enhanced community outreach on gender-based violence and its prevention within the COVID-19 response amongst members of the National Parliament and their constituencies that promotes leadership, dialogue and accountability.

<p>Programme Period: 2018-2022</p> <p>Atlas Project Number: _____</p> <p>Atlas Output ID: _____</p> <p>Start Date: 1<sup>st</sup> May 2020</p> <p>End Date: 31 Oct 2020</p> <p>Gender Marker: 3</p>	<table style="width: 100%; border-collapse: collapse;"> <tr> <td style="width: 70%;">Total resources required</td> <td style="width: 30%;">US\$ 267,500</td> </tr> <tr> <td>Total allocated resources:</td> <td>US\$ 267,500</td> </tr> <tr> <td>• Regular</td> <td>_____</td> </tr> <tr> <td>• Other:</td> <td>_____</td> </tr> <tr> <td>    o UNDP TRAC 3:</td> <td>US\$ 267,500</td> </tr> <tr> <td>    o Donor</td> <td>_____</td> </tr> <tr> <td>    o Government</td> <td>_____</td> </tr> <tr> <td>Unfunded budget:</td> <td>_____</td> </tr> <tr> <td>In-kind Contributions</td> <td>_____</td> </tr> </table>	Total resources required	US\$ 267,500	Total allocated resources:	US\$ 267,500	• Regular	_____	• Other:	_____	o UNDP TRAC 3:	US\$ 267,500	o Donor	_____	o Government	_____	Unfunded budget:	_____	In-kind Contributions	_____
Total resources required	US\$ 267,500																		
Total allocated resources:	US\$ 267,500																		
• Regular	_____																		
• Other:	_____																		
o UNDP TRAC 3:	US\$ 267,500																		
o Donor	_____																		
o Government	_____																		
Unfunded budget:	_____																		
In-kind Contributions	_____																		

Agreed by UNDP:

Z/di

E. VRKIC DRP a.i.  
27, April 2020.

---

## I. PURPOSE AND EXPECTED OUTPUT

UNDP has a strong and longstanding relationship with the National Parliament. UNDP enjoys an excellent rapport with many senior ministers as well as senior officials across Government. There is both a need and a catalytic opportunity to garner parliamentarians' support to drive messages across the country on COVID-19 preparedness and the importance of preventing greater socio-economic dislocation, particularly among women and girls.

A growing chorus of Government partners have requested UNDP support in strengthening gender-based violence measures. This comes amid increasing recognition of the impacts that any likely COVID-19 outbreak will mean for Papua New Guinea and the crisis it presents for victims and survivors of gender-based violence.

UNDP's Country Office to Papua New Guinea is seeking to deliver measures under pillar two of the global Programmatic Offer that will support Inclusive and Integrated Crisis Management and Response. This builds on UNDP's long experience in helping countries strengthen institutions, uphold the rule of law and human rights, address exacerbated gender inequalities, overcome crises and build resilience.

These interventions will enhance UNDP's leadership in social protection and early socio-economic recovery efforts. It will ensure UNDP is able to increase its visibility in policy dialogue to shape future Government investments in the social sectors. These measures will assist Government and civil society maintain core services that support the victims of gender-based violence over the next six months as scarce Government resources are reprioritized to support the immediate national COVID-19 preparedness plan. This support will specifically:

- d. Assist the police to continue gender-based violence prevention and response actions.
- e. Provide operational support to maintain safe houses and safe accommodation for victims of violence and their families.
- f. Drive enhanced community outreach on gender-based violence and its prevention within the COVID-19 response amongst members of the National Parliament and their constituencies that promotes leadership, dialogue and accountability.

### Strategic positioning and catalytic interventions:

Gender-based violence is a fundamental challenge to social mobility and continues to damage Papua New Guinea's longer-term economic growth trajectory. The levels of violence against women are amongst the highest in the world with it estimated that two out of three women are victims of such violence.

The UN has played a critical role in supporting the victims and survivors of this violence and remains a principle partner providing technical and operational support to Government in addressing its impacts. The country is part of the global European Union funded spotlight initiative that will address gender-based violence long-term. This initiative represents a partnership involving four UN agencies – UNDP, UN Women, UNICEF and UNFPA.

These partners are now working to assess how Spotlight may be able to support COVID-19 response efforts. Despite these efforts, support for victims and those law enforcement officials protecting them have been greatly hampered by the COVID-19 crisis. Safe houses struggle to remain open and provide basic services which are generally offered by volunteers. Referral pathways for victims are fragile and front-line policing and counselling services are now under resourced.

It is well understood that gender-based violence impedes a range of development outcomes. The UN's efforts over the last decade have done much to elevate the importance of addressing such violence in national dialogue. Despite this, front-line services have struggled to attract greater levels of recurrent funding.

This initiative will show immediate strategic positioning by UNDP, so as not to lose hard won gains on a long-standing priority area of support for the UN in Papua New Guinea. The response will build on current UNCT programming on the issue which UNDP is coordinating and will complement the delivery of components of the EU-UN Spotlight initiative in partnership with other participating UN agencies.



Providing support to the national police will position UNDP well as a trusted partner and lay the foundations for stronger law enforcement coordination and cooperation including the handling of sensitive information going forward. This support in combination with leveraging UNDP’s special relationship with the National Parliament to raise awareness on gender-based violence during the crisis period will have a catalytic effect. Engaging parliamentarians to promote awareness of gender-based violence will lend high-level visibility to the issue and will enhance UNDP’s contribution to eliminating violence against women.

Supporting safe houses in partnership with UN Women will enhance coordination and collaboration with non-government organizations and the private sector. This support will broaden UN efforts to engage various actors and continue to push forward policy and governance reforms over the next six months. It will support efforts to continue SDG integration in the social sectors to ensure that preventing gender-based violence remains on the national agenda during the COVID-19 response.

**2. PROJECT OUTPUTS AND ACTIVITIES**

Output 1: Support to Papua New Guinea’s gender-based violence prevention pathway

Activity 1: Operational support to Papua New Guinea’s Family Support unit for police officers working on the front line to maintain their efforts to monitor cases and protection orders, patrol localities with high incidents of gender-based violence incidents.

Activity 2: Operational support for coordination of the provision of safe accommodation for gender-based violence victims and survivors.

Output 2: Support awareness raising on GBV prevention within the COVID-19 response amongst members of the National Parliament and their constituencies to promote leadership, dialogue and accountability.

Activity 1: Support members of the National Parliament to delivery correct and effective messages on GBV prevention within the COVID-19 outbreak.

Activity 2: Provide platform for citizens to bring issues and needs to their member of parliament.

---

**II. MANAGEMENT ARRANGEMENTS**

This initiative will show immediate strategic positioning by UNDP, so as not to lose hard won gains on a long-standing priority area of support for the UN in Papua New Guinea. The response will build on current UNCT programming on the issue which UNDP is coordinating and will complement the delivery of components of the EU-UN Spotlight initiative in partnership with other participating UN agencies. Providing support to the national police will position UNDP well as a trusted partner and lay the foundations for stronger law enforcement coordination and cooperation including the handling of sensitive information going forward. This support in combination with leveraging UNDP’s special relationship with the National Parliament to raise awareness on gender-based violence during the crisis period will have a catalytic effect. Engaging parliamentarians to promote awareness of gender-based violence will lend high-level visibility to the issue and will enhance UNDP’s contribution to eliminating violence against women.

The initiative will be managed and implemented as a DIM project under the supervision of the UNDP Assistant Resident Representative and the leadership of the Deputy Resident Representative. UNDP will provide funding and source technical support where required. Partners will work under the workplan prepared for this funding window and report following UNDP reporting guidelines. Evidence will be provided on the Government approval for delivery the activities reflected in the Resources Framework for the Initiation Plan.

---

**III. MONITORING**

Monitoring	Purpose	Frequency	Partners	Cost in USD
------------	---------	-----------	----------	-------------

Activity				
Final Report	Final report showing the results achieved against pre-defined activities at the output level and track results against the activities, identify specific risks that may affect the plan in achieving the results, develop risk mitigation measures, document lessons learnt and best practices.	Once at the end of the initiative	UNDP	
Survey	To track the number of cases reported and attended including the number of the victims of violence assisted.	Once at the end of the initiative	UNDP	



<p><b>Output 2:</b> Support awareness raising on GBV prevention within the COVID-19 response amongst members of the National Parliament and their constituencies to promote leadership dialogue and accountability</p> <p><b>Baseline:</b> 4 out of 111 MPs discuss or mention risk of increased incidents of GBV within the</p>	<p><b>Activity 1</b> Support members of parliament to delivery correct and effective messages on GBV prevention within the COVID-19 outbreak.</p> <p><b>Activity 2</b> Provide platform for citizens to bring issues and needs to the attention of their political representatives, and for their representatives to respond to concerns raised.</p>	X	X	X	X	X	X	X	X	X	X	UNDP	Governance, Conflict Prevention and Resilience, /CODE 28641	Contractual Services	40,000
		X	X	X	X	X	X	X	X	X	X	X	UNDP	Governance, Conflict Prevention and Resilience, /CODE 28641	General Operating and Other Direct Costs

